



EUROPEAN UNION POLICE MISSION
IN BOSNIA AND HERZEGOVINA

EUROPEAN UNION
INSTITUTE FOR SECURITY STUDIES

Address by the Minister of Security of Bosnia and Herzegovina
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The impact of the EU Police Mission in Bosnia and Herzegovina from 2002-2012
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Bosnia and Herzegovina – The Way Forward

Your Excellencies, Mr. Sorensen,

Dear Commissioner Feller, dear ladies and gentlemen,

First of all, let me express my gratitude for the opportunity to address the participants of this important seminar organized on the occasion of the end of the nine and a half years of EUPM's work in Bosnia and Herzegovina. The closure of the United Nations Police Mission – IPTF and the establishment of the European Union Police Mission – EUPM at the beginning of 2003, was recognized as a transition from the Dayton to the Brussels phase in the overall efforts of Bosnia and Herzegovina to become a European Union member state.

Even though, initially the duration of the EUPM mandate was supposed to be 3 years, upon a couple of extensions and adjustments of the mission goals to the actual needs of Bosnia and Herzegovina, we are today in the position to jointly analyze almost 10 years of the work of this mission.

EUPM has participated in the first phase of the BiH police structures reform by providing its technical support. The goal of those activities was to ensure that Bosnia and Herzegovina receives a new, unified police structure, capable of responding to all security threats and challenges at the local, regional and international level. Unfortunately, that did not happen!

As the Minister of Security and a person responsible for the functioning of the security system, I would like to take the opportunity to express my readiness to continue

working on these issues ensuring the safe and secure environment for the citizens of Bosnia and Herzegovina. Furthermore, I would like to emphasize my expectations for full cooperation and support of the European Union Special Representative's Office in order to complete the reform processes and establish the security sector that will be focused on the protection of the citizens of Bosnia and Herzegovina. It is necessary that the administrative functions serving as the support to the police structures are reduced to minimum. This will ensure that the financial resources that are significantly reduced due to the global economic processes are maximized and directed to support the operational functions of the police agencies.

It is important to emphasize that over the last almost ten years, EUPM has invested great efforts in building the capacities of the police agencies in Bosnia and Herzegovina as well as in strengthening coordination and cooperation between police and prosecutors in their endeavors to fight organized crime, corruption and all other forms of crime. In spite the significant achievements, the job here has not been completed. Our agencies still need support and assistance primarily in the areas of overreaching approach to the issues of coordination at the strategic but also at the operational level.

The Ministry of Security has its legal competencies to coordinate and to organize the work of police structures at all levels. I would like to take the opportunity to once again emphasize my readiness to work in the period ahead of us to properly position my Ministry in the manner the Law defines that position.

I sincerely hope that by the end of the EUPM Mission and following establishment of the new department within the European Union Delegation this initiative will become a joint priority that has no alternative. I sincerely welcome the establishment of this department and I hereby express my hope for an open cooperation based on the partnership.

Bosnia and Herzegovina is now in the phase when the additional efforts have to be invested in order to receive the status of the EU membership candidate country. There are many requirements ahead of us especially when it comes to negotiation chapter 24: Justice, Freedom and Security. This chapter has always been one of the most demanding chapters for all countries going through EU accession negotiations.

I sincerely believe that the responsibility for establishment of the functional and efficient police structures is actually joint responsibility of all local representatives but also the representatives of the European Union in Bosnia and Herzegovina. I would like to emphasize that, as the Minister of Security, I still strongly support my colleagues in the police agencies and I stand ready to continue my activities to ensure their budgetary and operational independence.

I do not accept statements of a declarative nature while we have witnessed in the previous period very open attempts of the political structures' representatives to annul everything we have been working on with our partners from the International Community over the past 15 years.

I also believe that the relationship between political and police structures should be a two way process. However, I would like to emphasize that I am working to institutionalize this two way process in the manner to clearly define duties and responsibilities leaving no space for any doubts when it comes to undisturbed operational work of police structures. On the other hand, this institutional framework shall ensure that the political structures can still fulfill their legal obligations.

Over the last decade, EU member states have undergone integration processes of their policies and practices in the areas of justice and internal affairs. Nowadays, there is stronger integration, while the exchange of data and intelligence information between EU member states is at the higher level.

In that sense, the EU member states should serve as an example to us, primarily because our agencies will have to be fully qualified in order to become reliable partner to EUROPOL, FRONTEX and many other EU agencies but also to the national police organizations at the level of bilateral cooperation.

Dear colleagues, dear friends, I would hereby like to invite all of you to be completely honest and open with each other in the future and for the sake of the wellbeing of the citizens of Bosnia and Herzegovina. The requirements that Bosnia and Herzegovina will have to meet on its European way must be clearly defined and leave no space for any speculations. Only by working together as the partners, we can give our contribution to the overall efforts of Bosnia and Herzegovina to become member of EU.

In closing, on behalf of the Ministry of Security and my personal behalf, I would like to thank all EUPM staff members and of course our dear friends, the Head of Mission Stefan Feller, and the Deputy Head of Mission Domenico Paterna, for everything they have done for the police agencies and for Bosnia and Herzegovina.

Thank you!

Bosna i Hercegovina - Put naprijed

Vaše Ekselencije, gosp. Sorensen,

Uvaženi komesaru Feler, cijenjene dame i gospodo

Prije svega, zahvaljujem se na pozivu da se obratim na ovom važnom seminaru u povodu završetka devet i pol godina djelovanja EUPM-a u Bosni i Hercegovini. Završetak Policijske misije Ujedinjenih nacija- IPTF-a i početak Policijske misije Evropske unije - EUPM- a početkom 2003. godine je označen kao prijelaz iz Daytonске u Briselsku fazu u ukupnim nastojanjima BiH da postane članicom Evropske unije.

Iako je prvobitno planirano da misija EUPM-a traje 3 godine, nakon par produžetaka i prilagođavanja misije realnim potrebama u Bosni i Hercegovini, mi smo danas u prilici da zajednički sagledamo gotovo 10 godina rada ove misije.

EUPM je učestvovao kroz tehničku podršku u prvoj fazi procesa reforme policijskih struktura u BiH. Cilj tih aktivnosti je bio da Bosna i Hercegovina dobije novu, jedinstvenu policijsku strukturu osposobljenu da se uspješno suprostavi svim sigurnosnim prijetnjama i izazovima na lokalnom, regionalnom i međunarodnom nivou. To se nažalost nije dogodilo.

Kao ministar sigurnosti i osoba koja je odgovorna za funkcioniranje sigurnosnog sistema, ovom prilikom izražavam svoju spremnost da nastavimo rad na ovim pitanjima i osiguramo građanima Bosne i Hercegovine sigurno okruženje. Također naglašavam da u ovim naporima očekujem punu podršku i saradnju Ureda specijalnog predstavnika Evropske Unije kako bi reformske procese priveli kraju i uspostavili sigurnosni sektor koji će biti fokusiran na zaštitu građana Bosne i Hercegovine. Neophodno je da administrativne funkcije koje služe kao podrška policijskim strukturama budu svedene na minimum te da se osigura da budžetska sredstva kojih je zbog globalnih ekonomskih dešavanja sve manje budu maksimalno iskorištena i usmjerena na operativnu funkciju policijskih agencija.

Svakako treba naglasiti da je proteklih skoro deset godina, u okviru utvrđenog mandata, EUPM uložio velike napore u izgradnju kapaciteta policijskih agencija u Bosni i Hercegovini kao i na jačanju kordinacije i saradnje policije i tužilaštava u borbi protiv organiziranog kriminala, korupcije i svih ostalih vidova kriminala.

Iako su postignuti rezultati na zavidnom nivou, posao nije završen. Naše agencije trebaju i dalju podršku i pomoć prije svega u kontekstu sveobuhvatnog pristupa pitanjima koordinacije na strateškom, ali isto tako i na operativnom nivou.

Ministarstvo sigurnosti ima svoju zakonsku nadležnost da koordinira i organizira rad policijskih struktura na svim nivoima i ovu priliku želim iskoristiti da još jednom naglasim svoju spremnost da u narednom periodu pozicioniram svoje ministarstvo na način kako je to zakonom predviđeno.

Iskreno se nadam da će završetkom misije EUPM-a a nakon uspostavljanja novog odjela pri Delegaciji Evropske Unije, ova inicijativa postati zajednički prioritet koji nema alternativu. Najiskrenije pozdravljam formiranje ovog odjela i nadam se otvorenoj i partnerskoj saradnji.

Bosna i Hercegovina se nalazi u fazi kada je potrebno učiniti dodatne napore kako bismo dobili status kandidata za članstvo u Evropskoj uniji. Pred nama stoje mnoge obaveze u tom kontekstu, posebno kada je u pitanju Pregovaračko poglavlje 24: Pravda, sloboda i sigurnost. Ovo poglavlje predstavlja jedno od najzahtjevnijih u pregovaračkom procesu koji stoji pred svim budućim članicama EU.

Iskreno vjerujem da je odgovornost za uspostavljanje funkcionalnih i efikasnih policijskih struktura ustvari zajednička odgovornost svih domaćih aktera kao i predstavnika Evropske Unije u Bosni i Hercegovini. Naglašavam da kao ministar sigurnosti i dalje čvrsto stojim uz svoje kolege u policijskim agencijama i spreman sam nastaviti svoje aktivnosti na osiguravanju njihove budžetske i operativne nezavisnosti.

Ne prihvatam izjave koje su samo deklarativne prirode dok smo u proteklom periodu bili svjedoci otvorenih nastojanja predstavnika političkih struktura da ono na čemu smo zajedno sa svojim kolegama iz međunarodne zajednice radili u proteklih 15 godina bude poništeno.

I ja vjerujem da je odnos između političkih i policijskih struktura dvosmjernan proces. Ali, naglašavam da se zalažem da se taj dvosmjerni proces, u kojem se jasno definiraju obaveze i odgovornost, postavi u institucionalni okvir koji će bez ikakvih nedoumica i nejasnoća garantirati nesmetan operativni rad policijskih struktura a sa druge strane omogućiti političkim strukturama da ispune svoje zakonske obaveze.

Tokom posljednje decenije, i zemlje članice Evropske Unije su bile u procesu integrisanja svojih politika i praksi u domenu pravosuđa i unutrašnjih poslova. Sada

postoji jača integracija, viši nivo razmjene podataka i obavještajnih informacija između država članica.

U tom kontekstu nam zemlje članice Evropske Unije trebaju biti primjer, prije svega jer se naše agencije u potpunosti moraju osposobiti kako bi bile vjerodostojan partner EUROPOL-u i FRONTEX-u i mnogim drugim EU agencijama, ali i u okviru bilateralne suradnje s pojedinačnim zemljama.

Uvažene kolege, dragi prijatelji, pozivam vas da u periodu koji je pred nama budemo maksimalno iskreni i otvoreni jedni prema drugima a za dobrobit građana Bosne i Hercegovine. Uslovi koje će Bosna i Hercegovina ispunjavati na svom evropskom putu moraju biti jasno definirani i ne smiju ostavljati prostora za bilo kakve špekulacije. Samo zajedničkim radom zasnovanim na partnerskim odnosima možemo dati doprinos ukupnim nastojanjima Bosne i Hercegovine da postane članicom Evropske Unije.

Na kraju, u ime Ministarstva sigurnosti i svoje lično ime želim još jedanput iskazati našu zahvalnost osoblju EUPM-a, i naravno našim dragim prijateljima šefu Misije Stefanu Feleru i zamjeniku šefa misije Domeniku Paterni na svemu što su učinili za policijske agencije kao i za državu Bosnu i Hercegovinu.

Hvala!